Dinas a Sir Abertawe

Nodiadau Gweithgor Craffu – Rheoli Perygl Llifogydd Lleol

Ystafell Bwyllgor 5 - Neuadd y Ddinas, Abertawe

Dydd Mawrth, 20 Chwefror 2018 am 10.00 am

Yn Bresennol: Y Cynghorydd P K Jones (Cadeirydd) oedd yn llywyddu

Y Cynghorydd(wyr)	**Y Cynghorydd(wyr)**	**Y Cynghorydd(wyr)**
S J Gallagher	S M Jones	P Lloyd
S Pritchard	B J Rowlands	D W W Thomas
G D Walker		

Hefyd yn bresennol

Mark Thomas	Aelod y Cabinet – Gwasanaethau'r Amgylchedd

Swyddogion

Liz Jordan	Swyddog Craffu
Mike Sweeney	Prif Beiriannydd

Ymddiheuriadau am absenoldeb
Y Cynghoryddwy: I E Mann a C L Philpott

---

1 **Datgeliadau o fuddiannau personol a rhagfarnol**

Ni ddatganwyd unrhyw gysylltiadau.

2 **Canlyniadau'r cyfarfod a gynhaliwyd ar 1 Mawrth 2017**

Roedd y Cynghorydd Mark Thomas, Aelod y Cabinet dros Wasanaethau'r Amgylchedd, a Mike Sweeney, y Prif Beiriannydd, yn bresennol ac atebwyd cwestiynau ganddynt.

Gofynnodd y gweithgor am y cynnydd a wnaed ar yr argymhellion yn llythyr y Cynullydd yn dilyn y cyfarfod yn 2017:

- Argaeledd rhaglen waith â blaenoriaeth - mae gan y cyngor sawl maes y mae angen gwaith arnynt. Gellir ei chyflwyno i bob cynghorydd ond mae pryder am ei chyhoeddi i'r cyhoedd ei gweld gan y gellir gwneud y gwaith pan fydd cyllid ar gael yn unig. Awgrymwyd ganiatáu i'r cyhoedd ei gweld ar gais.

- Mae'r gweithgor yn meddwl y dylid defnyddio un system godio'n unig ar gyfer y rhestr rhaglen waith hon, naill ai codio uchel/isel neu system goleuadau traffig, ond nid y ddau beth.

- Adolygu a diweddaru'r daflen perygl llifogydd a chynnwys cyngor ar ffyrdd o ddiogelu eiddo rhag llifogydd – hysbyswyd y gweithgor bod yr hen daflen ar-lein ond nid yw'n gyfredol. Bydd un newydd ar gael ar ôl i'r wefan Cynllunio rhag Argyfyngau gael ei diweddaru, gan y bydd angen i'r un newydd gysylltu â hon. Gofynnodd y gweithgor am amserlen yn nodi pryd bydd y wefan yn cael ei diweddaru a phryd bydd y cynnwys newydd ar-lein.

- Hoffai'r gweithgor i'r daflen fod ar gael ar-lein ac i gopïau caled o'r daflen newydd fod ar gael mewn llyfrgelloedd, cymunedau, etc.

3 **Adroddiad Rheoli Perygl Llifogydd - y diweddariad blynyddol**

Rhoddodd y Cynghorydd Mark Thomas a Mike Sweeney gyflwyniad a oedd yn tynnu sylw at y prif faterion ac atebwyd cwestiynau ganddynt.

Trafodwyd y prif faterion canlynol:

- Cynllun Rheoli Perygl Llifogydd – penodwyd ymgynghorydd i ymchwilio i ardaloedd o berygl uchel, cynhaliwyd astudiaethau a bydd angen gwerthuso'r rhain ac yna ystyried yr opsiynau. Mae gan yr awdurdod gyllid bach, felly bydd angen cyflwyno ceisiadau am grantiau gan Lywodraeth Cymru ar gyfer gwariant dros y swm hwn.

- Isadeiledd ar gyfer datblygiadau/ystadau newydd – mae'r gweithgor yn credu nad yw'r isadeiledd yn ei le'n gywir o ran perygl llifogydd. Hysbyswyd yr aelodau bod Cyfoeth Naturiol Cymru a Dŵr Cymru'n ymgyngoreion statudol ar gyfer ceisiadau cynllunio. Os ydynt yn caniatáu datblygiad newydd, ni all yr awdurdod lleol wneud unrhyw beth amdano.

- Roedd y gweithgor am wybod a yw'r awdurdod yn gwario'r arian sydd ganddo ar gyfer perygl llifogydd yn y ffordd fwyaf effeithiol. Dywedwyd bod yr adran yn chwilio am welliant yn barhaus ond y gred yw bod yr arian yn cael ei wario yn y ffordd fwyaf effeithiol. Dyrennir £400,000 y flwyddyn i ddraenio priffyrdd, ac mae perygl llifogydd yn rhoi mwy o straen ar hyn.

- Tudalen 9 yr adroddiad – strwythur staff – yn ôl y gweithgor, roedd yn ymddangos bod gan y strwythur ormod o reolwyr. Dywedwyd bod rheolwyr yn oruchwylwyr sy'n mynd allan i safleoedd yn hytrach na rheoli staff yn unig. Dyma strwythur priffyrdd yn ogystal â pherygl llifogydd, ac ychydig o amser yn unig sy'n cael ei dreulio ar berygl llifogydd.

- Glanhau gylïau – mae gylïau'n cael eu glanhau unwaith bob 3 blynedd ar gyfartaledd a thynnir sylw staff i ymdrin â llifogydd mewn gylïau. Hoffai'r gweithgor i'r rhaglen waith ar gyfer gylïau fod ar gael i ymgynghorwyr.

- Ysgubir ffyrdd hefyd ac mae gan hwn raglen waith ar wahân.

- Cynllun perygl llifogydd tymor hir – yn ôl rhagamcaniadau tymor hir, bydd achosion amlach o law trwm â goblygiadau i Abertawe ac mae angen strategaeth tymor hir arnom. Dywedwyd wrth y gweithgor bod hyn yn cynyddu pwysau ar y gwasanaeth a bod adnoddau'n annigonol; fodd bynnag, mae Llywodraeth Cymru wedi cydnabod y rhagamcaniadau tymor hir a'r gobaith yw y bydd mwy o arian ar gael ar gyfer cynlluniau perygl llifogydd.

- Mae casglu data asedau wedi dechrau – mae'r gweithgor yn hapus bod hyn ar waith. Mae gwybodaeth leol yn ddefnyddiol iawn a gall y cyhoedd helpu drwy ddarparu gwybodaeth. Nid yw'r awdurdod lleol yn gwybod am ei holl asedau – gridiau, draeniau, gylïau, etc. Dylai'r cyhoedd gysylltu â'r Adran Priffyrdd i nodi lle mae unrhyw gridiau a draeniau; yna bydd yr Adran Priffyrdd yn dod allan a'u glanhau gan ei bod yn gyfrifol am eu cynnal a'u cadw.

- Dyletswydd statudol newydd ym mis Mai 2018 – bydd corff cymeradwyo newydd ar gyfer systemau draenio trefol cynaliadwy. Bydd angen dod o hyd i adnoddau newydd ar gyfer hwn ac ni phenderfynwyd eto a fydd yn rhanbarthol ai peidio. Bydd rhaid i ddatblygwyr ystyried draenio ar eu safleoedd. Bydd yn rhyddhau'r baich ar yr isadeiledd presennol. Bydd yn ofynnol i'r awdurdod lleol fabwysiadu nodweddion dŵr ar ddatblygiadau dros 2 eiddo. Mae pryder ynghylch ffynhonnell yr arian yn y lle cyntaf. Y gobaith yw y bydd y ddyletswydd newydd i ddarparu nodweddion dŵr yn arwain at gyflwyno mwy o briffyrdd i'w mabwysiadu.

- Mae'n braf gweld bod yr isadeiledd gwyrdd yn cael ei gyflwyno'n raddol, gan fod angen deall gweithio gyda natur a rhoi rôl fwy blaenllaw iddo wrth leihau perygl llifogydd.

- Ymgynghoriad ar is-ddeddfau newydd – cynhelir ymgynghoriad cyn bo hir am gyfnod o 6 wythnos. Mae Is-ddeddf 5 yn bwysig iawn: adeiladu adeileddau, pibellau, etc, ar dir lle mae llifogydd yn debygol – ni fydd neb yn cael adeiladu dros asedau llywodraeth leol fel cwlferi.

4 Trafodaeth a Chwestiynau

Trafododd y Gweithgor gynnydd a daethpwyd i'r casgliadau canlynol:

- Hoffem i'r rhaglen waith â blaenoriaeth fod ar gael i'r cyhoedd ar gais. Hoffem hefyd weld un system godio'n cael ei defnyddio ar gyfer y rhestr gwaith hon.
- Roeddem yn falch o glywed bod cyfathrebu'n flaenoriaeth i'r adran gan ei fod yn hanfodol. Felly, hoffem dderbyn amserlen yn nodi pryd bydd y wefan yn cael ei diweddaru a phryd bydd y daflen perygl llifogydd â chynnwys newydd ar gael ar-lein. Hefyd, hoffem i gopïau caled o'r daflen hon fod ar gael mewn mannau cyhoeddus.
- Rydym yn credu bod y Cynllun Rheoli Perygl Llifogydd yn seiliedig ar ddata hanesyddol ac nid yw'n gyfredol, felly mae angen ei adolygu. Hefyd, rydym yn meddwl ei fod yn bwysig cynyddu ymwybyddiaeth o'r astudiaethau, gan roi gwybod i'r cyhoedd yn yr ardal am y sefyllfa a chyflwyno amserlen iddynt.

- Er gwaethaf effeithiau ariannol toriadau, rydym yn credu bod perygl llifogydd yn broblem fawr y mae angen rhoi adnoddau priodol iddo. Sylwer y gwneir peth gwaith i atal perygl llifogydd er gwaethaf y cyfyngiadau cyllidebol. Hoffem wybod a yw'n bosib cyfuno nifer o gynlluniau a chyflwyno un cais mawr am grant.
- Rydym yn croesawu cyflwyno systemau draenio cynaliadwy a hoffem gael gwybod a ydynt yn berthnasol i eiddo masnachol. Rydym yn creu bod rhaid defnyddio pob dull o ddraenio a rheoli llifogydd a bydd systemau draenio cynaliadwy'n iach i'r amgylchedd yn ogystal â gwneud y gwaith.
- Hoffem gynyddu ymwybyddiaeth o systemau draenio cynaliadwy, yn enwedig ar gyfer swyddogion cynllunio a chyda hyfforddiant i bob cynghorydd o bosib.
- O ran cynllunio, rydym yn credu bod angen edrych ar gofnodion hanesyddol wrth ystyried ceisiadau a bod yn barod i gwestiynu'r cyngor gan Cyfoeth Naturiol Cymru a Dŵr Cymru.
- Rydym yn credu mai'r ateb i broblemau'n aml yw rhaglen cynnal a chadw dda a bod gwybodaeth leol yn bwysig iawn at ddibenion cynnal a chadw. Rydym yn awgrymu y dylid holi cynghorwyr am faterion yn eu hardaloedd lleol nad ydynt ar y rhestr cynnal a chadw bresennol. Rydym yn credu y dylai'r adran allu addasu'r rhaglen waith bresennol os bydd perygl pwysig.
- Hoffai'r gweithgor i'r rhaglen waith ar gyfer gylïau fod ar gael i ymgynghorwyr.
- Rydym yn credu bod cyfle'n cael ei golli o ran hunangymorth. Mae angen i ni fod yn falch o'r lle rydym yn byw. Hoffai'r gweithgor roi cynllun ar waith i annog hyn. Efallai y gellid nodi rhywbeth yn y daflen newydd i annog pobl i gymryd cyfrifoldeb am yr ardal y tu allan i'w drws blaen eu hunain.
- Mae'r gweithgor yn credu y bydd angen diweddariad ymhen 6 mis i sicrhau bod cynnydd yn cael ei wneud ar yr argymhellion, gan argymell y dylai Pwyllgor y Rhaglen Graffu ystyried ychwanegu hyn at eu rhaglen waith ar gyfer 2018/19.

Yn dilyn y cyfarfod hwn:

- Bydd cynullydd y gweithgor yn anfon llythyr at Aelod y Cabinet dros Aelod y Cabinet dros Wasanaethau'r Amgylchedd, gan grynhoi'r drafodaeth ac amlinellu barn ac argymhellion y gweithgor.

Daeth y cyfarfod i ben am 12.15pm

Cyngor **Abertawe**
Swansea Council

To:
Councillor Mark Thomas
Cabinet Member for Environment Services

Please ask for: Gofynnwch am: Scrutiny
Scrutiny Office Line: Llinell Uniongyrochol: 01792 637314
e-Mail e-Bost: scrutiny@swansea.gov.uk
Date Dyddiad: 03 April 2018

Summary: This is a letter from the Local Flood Risk Management Working Group to the Cabinet Member for Environment Services following the meeting of the Working Group on 20 February 2018. It is about the Local Flood Risk Management Plan.

Dear Cllr Thomas

The Local Flood Risk Management Scrutiny Working Group met on 20 February to receive an annual update on progress with the Local Flood Risk Management Plan. This letter provides you with feedback from that meeting.

We would like to thank you and Mike Sweeney for attending to present the annual update and to answer our questions. We appreciate your engagement and input.

Whilst the Working Group found the meeting informative and interesting, it did have some concerns and we would like to make the following comments.

The Working Group asked about progress made on the recommendations in the Convener's letter following the meeting in 2017:

- Availability of prioritised programme of works – we heard that the Authority has a list of areas that require work. The list may be made available to all Councillors, but there is concern about making it available as well to the public, given that the works are only able to go ahead when funding is available. We suggested that the list be made available to the public on request.

- For the programme of works list, we think that only one coding system should be used, either high/low coding or a traffic light system, but not both. You agreed that it would be better to use one coding system and we hope to see this actioned.

- Review and update flood risk leaflet and include advice on ways to protect property from flooding – we were informed that the old leaflet is online but is out of date. A new one will be available online once the Emergency Planning website has been updated, as a new one will need to link in to this. We requested a timeline detailing when the website will be updated and when the leaflet with new content will be on online. You agreed to provide firm dates in your response to the Convener's letter.

- We would also like to see the flood risk leaflet available online, and would like to see paper copies of the new leaflet made available in libraries, community centres etc.

We then moved on to discuss this year's update.

- Flood risk management plan –we heard that a consultant had been appointed to look at areas of high risk, and that studies have been carried out and these would need to be evaluated with options then considered. The Authority only has a small amount of funding, so will need to apply for grants from Welsh Government for spending over and above this.

- Infrastructure for new developments/estates – we felt that the infrastructure is not properly in place in terms of flood risk. We were informed that, for planning applications, Natural Resources Wales and Welsh Water are statutory consultees. If they give a new development the green light there is nothing the Local Authority can do about it. We were concerned to learn this.

- We wanted to know if the Authority is spending the money it has for flood risk in the most effective way. We were told that the department is constantly looking for improvement, but you believe the money is being spent in the most effective way. There is £400k a year allocated for highways drainage, and flood risk puts more of a strain on this.

- Page 9 of report – staff structure – we thought that the structure looks very management top heavy. We were informed that the managers are supervisors who go out on site and don't just manage staff. This is the structure for highways and not just flood risk, with only a small amount of time being spent on flood risk.

- Cleaning of gullies – we heard that gullies are cleaned on average once every three years, and that staff are diverted to deal with flooded gullies. We would like to see the programme of works for gullies made available to councillors.

- We heard that road sweeping is also carried out and that this has a separate programme of works.

- Flood risk long term plan – we raised the issue of long term projections with regard to more frequent heavier rainfall, and that these have implications for Swansea; we need to have a long-term strategy. You told us that this is an increased service pressure and resources are inadequate; however, the Welsh Government has recognised the long-term projections, and hopefully more money will be available for flood risk schemes.

- Asset data collection is underway – we were pleased this is happening. Local knowledge is very useful, and the public can help with providing information. The Local Authority does not know about all of its assets – grids, drains, gullies etc. We heard that the public should contact the Highways Department to identify where any grids, drains are. Highways can then come out and clean them, as it has responsibility for maintaining them.

- New statutory duty in May 2018 – we learned that there will be a new Sustainable Urban Drainage Systems (SuDS) Approving Body. New resources will need to be found for this body, and a decision is yet to be made about whether it will be regional. Developers will have to take account of drainage on their sites. It will release the burden on current infrastructure. The Local Authority will be required to adopt water features on developments greater than two properties. There is concern over where the money will come from in the first place. It is hoped that the new duty for water features will lead to more highways being put up for adoption. We feel that this represents a positive way forward.

- It is good to see that green infrastructure is increasingly being introduced, since working with nature needs to be understood and given a more up-front role in the reduction of flood risk.

- Consultation on new byelaws – we were informed that a consultation will be taking place on this shortly for a period of six weeks. Byelaw 5 is very important: building of structures, pipes etc on land liable to flooding – no one will be able to build over Local Authority assets like culverts.

Following the meeting, we discussed progress and came to the following conclusions:

1. We would like to see the Prioritised Programme of Works available to the public on request. We would also like to see one coding system used for this list of works.
2. We were pleased to hear that communications are a priority for the Department, as this is essential. We would therefore like to receive a timeline detailing when the website will be updated, and when the Flood Risk leaflet with new content will be on line. We would also like to see paper copies of this leaflet made available in public places.
3. We feel that the Flood Risk Management Plan is based on historical data, is out of date and therefore needs to be reviewed. Also, we think it is important to raise awareness of the studies, with the public in the area to be made aware of the situation and given a timetable.
4. Notwithstanding the financial effects of austerity, we feel that flood risk, as a major issue, needs to be properly resourced. We note that, despite budget constraints, some work is going on to prevent flood risk. We would like to know if it is possible to put a number of schemes together, and submit one major application for grant funding.
5. We welcome Sustainable Drainage Systems (SuDS) being introduced and would like to be informed if they apply to commercial properties. We feel that use has to be made of all methods for drainage and flood management, and SuDS will be good for the environment as well as doing the job.
6. We would like to see awareness raising re SuDS, particularly for Planning Officers, and with training possibly for all Councillors.

7. With regards to Planning, we feel that there is a need to look at historical records when considering applications, and to be prepared to question the advice from Natural Resources Wales and Welsh Water.
8. We believe that quite often the solution to issues is a good maintenance programme and that local knowledge for maintenance is very important. We suggest that a trawl of councillors is undertaken for issues in their local areas that are not on the current maintenance list. We feel that the Department should be able to deviate from the current works schedule if an important risk arises.
9. We would like the programme of works for gullies to be made available to Councillors.
10. We feel an opportunity is being missed with regards to self-help. We all need to take pride in where we live. We would like to see a scheme put in place to encourage this. Maybe there could be something in the new leaflet to encourage people to take responsibility for the area outside their own front door?
11. We feel that an update will be needed in six months' time to ensure that progress on the recommendations is being made; we will therefore be recommending to the Scrutiny Programme Committee that they consider adding this to their work programme for 2018/19.

Your Response

We hope that you find this letter useful and informative. We are interested in hearing your thoughts about the issues raised and would ask that you respond by 24 April 2018.

Yours sincerely

COUNCILLOR PETER JONES
CONVENER, LOCAL FLOOD RISK MANAGEMENT SCRUTINY WORKING GROUP
CLLR.PETER.JONES@SWANSEA.GOV.UK